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ing with the Trade Commission and the Clayton Acts before the same were passed. Even in these additions of but a few pages Dr. Van Hise does not escape errors and misstatements of fact. Thus, he declares that the power given the Trade Commission by the House Bill of prescribing a uniform system of accounting is among those which "have already been exercised by the Bureau of Corporations" (p. 287). The reviewer confesses some curiosity as to where Dr. Van Hise derived this bit of information; when has the Bureau ever exercised any such power, and finally from what law did it derive this authority. Similarly the author is somewhat in error in regarding as new the power given the Trade Commission "to make a report to the court regarding the form of dissolution." Apparently Dr. Van Hise is unaware of the services of the Bureau of Corporations in connection with the tobacco dissolution. Otherwise, he would have qualified this statement to some extent at least.

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HUNT, GAILLARD. *The Department of State of the United States: Its History and Function.* Pp. viii, 459. Price, \$2.25. New Haven: Yale University Press, 1914.

Dr. Hunt has not attempted to write a popular account of the machinery of our foreign relations, but has limited himself to a careful and well-arranged exposition of the various functions with which, from time to time, the Department of State has been entrusted. The subject is of necessity somewhat technical, but the pages are interspersed with interesting incidents and examples which make clear the subject-matter and lighten the treatment. The Department of State has cared for a great variety of matters beside our foreign relations, which are naturally its most important duty. The list of its activities includes patents, census, pardons, supervision of the affairs of the territories, care of the Great Seal of the United States, and the publication of the laws. Obligated to cover so wide a field, the author, as was natural, has curtailed his consideration of those functions of the Department which relate to the conduct of our relations with other states. Nevertheless, the book contains a wealth of detail which will facilitate the task of investigators. It is to be hoped that in some later publication Dr. Hunt will give a fuller treatment to the Department of State as our Foreign Office, and not confine himself quite so closely to the documentary side of his subject. His long experience in the service and his personal relations with his colleagues would, if recorded, help us to understand the actual place of the Department of State in our polity.

INTERNATIONAL QUESTIONS

FULLERTON, W. MORTON. *Problems of Power.* (New and rev. ed.) Pp. xxiv, 390. Price, \$2.25. New York: Charles Scribner's Sons, 1915.

The reviewer recalls the keen pleasure with which he read this most stimulating book when it first appeared in 1913. It then impressed him as a most remarkable "study of international politics," to quote the subsidiary title, written

by an evident international expert, a former correspondent of the *London Times*, and one who unmistakably has been admitted into the innermost circles—the *coulisses*—of the diplomacy of Europe.

The events which have supervened testify in a striking manner to the extraordinary knowledge and the substantial accuracy displayed by Mr. Fullerton concerning the whole field of European politics. When irresponsible idealists like Norman Angell, and responsible statesmen like Lord Haldane, together were demonstrating the folly and the entire improbability of war, Mr. Fullerton in a most logical, forceful manner was endeavoring to make thinking men face the realities of the menacing situation in Europe.

It is true that the author has his *leit motifs* to emphasize, namely, his belief in the predominance of the influence of economic interests and of public opinion in international affairs. He also sees the death agonies of the principle of nationality. But it must be confessed that one loses interest rather in his main thesis, and becomes absorbed in the extraordinary array of facts he presents and his brilliant comments on these facts. Mr. Fullerton's work does not compel assent so much to his general conclusions as it enlarges one's mental horizon and stimulates clear thinking through the clever presentation of powerful facts and truths.

Problems of Power at this particular time is a book that all earnest students of international affairs should read and re-read most conscientiously. No other contemporaneous work presents so completely and convincingly the fundamental truths not only in respect to the situation in Europe but also in respect to international realities in general. Americans who are conscious of the momentous fact that the United States is actually a *world power* should not fail to heed the vital lessons that Mr. Fullerton has learned from his profound study of international politics.

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HODGES, H. G. *The Doctrine of Intervention*. Pp. xii, 288. Price, \$1.50. Princeton: The Banner Press, 1915.

The importance of an understanding of the problems involved in intervention needs no argument. Practice is so divergent and even the opinions of text-writers so various that the formulation of a doctrine is at best difficult. Among such a mass of conflicting examples as confronts the investigator, it is often hard even to express what is the general practice on specific points.

Mr. Hodges reviews intervention from ancient times to the present. The first portion of the book treats political intervention, most of the instances of which involve policy as contrasted to law to so great a degree that its underlying principles are and perhaps must remain confused.

Non-political intervention is, of course, the phase presenting the most interesting problems. The author gives a summary view of the general holdings as to intervention, for protection of property and persons of citizens, for the protection of missionaries, on the grounds of humanity and for the collection of debts. A brief review of the so-called right of asylum is included.

A chapter on non-intervention brings out some strong contrasts as to theory